

Liabilities in Private Law

Abstract

This article elaborates and defends the distinction between “primary duty” claims and “primary liability” claims in private law introduced in a previous article. In particular, I discuss the relevance of the distinction to the debates over fault and strict liability and “duty-scepticism”, and to the relationship between primary and remedial rights. I argue that the tendency to assume that all claims in private law arise from a breach of duty is a source of error and confusion. As a prelude to the discussion, I set out an analysis of a claim or remedial right in private law as a Hohfeldian power correlated with a remedial liability. I also consider whether primary liability claims can be formulated in terms of the legal relations found in Hohfeld’s scheme, and I make some general comments about Hohfeldian analysis.

Liabilities in Private Law

Introduction

In a recent article,¹ I argued that there is an important distinction between two types of claim in private law. Sometimes the law requires D to act in a certain way for C's benefit, and C's claim against D arises from D's breach of duty or wrong against C; and in other cases the law specifies a contingency for which D has responsibility vis-à-vis C, so that a claim arises for C against D in the event that the contingency materialises, though D has no duty to prevent the contingency from materialising and so can become subject to C's claim despite not having committed a wrong. Thus one can distinguish between claims arising from a primary duty and claims arising from what I described as a "primary liability". In this article I will attempt to show that this distinction is important across private law and not just in the unusual circumstances of *Vincent v Lake Erie*,² which I concentrated on in the previous article. I will also defend the view that the primary liability claim cannot be represented under Hohfeld's scheme of legal relations. However, although I suggest that Hohfeld's scheme may be incomplete in this respect, my argument is not anti-Hohfeldian in spirit, and I also make some comments on the role of Hohfeldian analysis in private law.

Claims arising from a primary duty and the character of the remedial relation

It is helpful to begin, not with examples of what I described as primary right-liability relations, but with the ordinary case of the primary right-duty relation and the remedial relation that arises from it. According to the standard analysis of claims in private law, the primary relation is a right-duty relation. D has a duty to C, for example a duty of care in tort, or a contractual duty of performance, and C has a correlative right. The right here is a Hohfeldian "claim-right" or right in the strict sense.³ If D breaches the primary duty, a secondary or remedial relation arises. This is also conventionally understood to be a right-duty relation, C having a claim-right to compensation and D a duty to pay it.

¹ Peter Jaffey, *Duties and Liabilities in Private Law* 12 LEGAL THEORY 137 (2006)

² 109 Minn. 456, 124 N.W. 221 (1910).

³ W.N. HOHFELD, *FUNDAMENTAL LEGAL CONCEPTIONS AS APPLIED IN JUDICIAL REASONING* (David Campbell & Philip A. Thomas, eds., 2001).

Sometimes the remedial relation will be a debt for a certain sum, and a debt is always characterised in the same way as a right to payment correlated with a duty of payment.⁴ In my view, this is a mischaracterisation of the remedial relation or of a debt.⁵ Consider the case where D, the debtor or party subject to the claim, is dead. He may have died in the act of committing the breach of the primary duty that gave rise to the claim. I take it that a dead person cannot bear a duty, and yet C's right to compensation nevertheless arises from the time of the breach and persists despite D's death. Once an executor or administrator of D's estate has been appointed, one can say that C's right is correlated with a duty on his part, or on the part of the estate, but this does not explain the position before then. It is no more plausible to say that the estate bears a duty, before anyone has been appointed who is capable of performing it on its behalf, than to say the dead person does. It has been suggested that this means that C has a right to which there is no correlate.⁶ But the answer, it seems to me, is that the remedial relation is not a right-duty relation at all, but a power-liability relation, and D's estate can be subject to a liability after D's death, without any need for someone who can act on behalf of the estate.

Consider also the case where D, though alive, is incapable for some reason of taking steps to make the payment, say because his wealth is temporarily inaccessible or he is ill.⁷ Does he then have a duty of payment, though he is incapable of performing it? And what about the case where he does not know the facts that would reveal that he has such a duty, and could not reasonably be expected to know them?⁸ If he has a duty, it is a strict liability duty, that is to say a duty that can be breached without fault. Strict liability duties are controversial, and I will discuss them below. Some would say that this situation

⁴ It is often given as the standard example, for example in the introduction by Nigel Simmonds in Hohfeld, above n 3.

⁵ This argument is advanced in Peter Jaffey, *Hohfeld's Power-Liability/Right-Duty Distinction in the Law of Restitution*, 17 CAN. J. LAW & JURISPRUDENCE 295 (2004). The same way of explaining the remedial relation was previously proposed in Benjamin C Zipursky, *Civil Recourse, Not Corrective Justice*, 91 GEORGETOWN LAW JOURNAL 695, 718-21 (2002-3).

⁶ Neil McCormick, *Children's Rights: a Test-Case for Theories of Right*, in LEGAL RIGHT AND SOCIAL DEMOCRACY: ESSAYS IN LEGAL AND POLITICAL PHILOSOPHY (1982), 161-2. A number of responses to McCormick have appeared: see for example MH Kramer, *Rights Without Trimmings*, in MH Kramer, NE Simmonds & H Steiner, A DEBATE OVER RIGHTS (1998), 27-8.

⁷ If D is bankrupt the value of the debt declines, whereas in these cases the problem is that D cannot for the moment pay the debt, though he has the necessary wealth.

⁸ Cf below n 28.

demonstrates that they are sometimes justified.⁹ In my view, again, the better explanation is that the debt is a power-liability relation, which can subsist irrespective of whether D has a duty of payment, so that there is no need to rely on the idea of a strict liability duty.¹⁰

Of course, this is not to say that there cannot be a duty to pay a debt (or satisfy a remedial liability). The point is that there is a distinction between the debt itself and a duty to pay it. This is why one can distinguish, as the courts sometimes do, between the simple non-payment of a debt, which is a state of affairs subsisting from the time when the debt accrues due, and the wrong of non-payment of the debt. A debtor might commit this wrong when he knows or ought to know of the debt, and has the means to pay it, but still fails to pay. It is possible that he could be liable in respect of such a wrong not only in the measure of the debt itself, but also for consequential loss arising from the non-payment, and it is also possible that he could be punished for the wrong, but neither of these responses should be available where the proceedings are for the recovery of the debt as such. This analysis of the remedial relation is consistent with Hohfeld's scheme, though, as I have said, it is not the usual Hohfeldian analysis of a debt or remedial liability.

On my understanding, in ordinary legal usage – in the case law and doctrinal literature – the expression “claim” is used to refer to a remedial right, usually though not always a remedial right to compensation.¹¹ C has a claim once there is a cause of action, that is to say once D has committed the breach of duty. This is the sense in which I will use the expression. The expression “claim” in this sense cannot be equated with the Hohfeldian “claim-right” or right correlated with a duty. A claim is a type of right, but as argued above it is in the ordinary case a Hohfeldian power and not a Hohfeldian claim-right; and also of course a claim-right may be a primary right whereas a claim is a remedial right.

⁹ Arthur Ripstein, *Philosophy of Tort Law* in Jules Coleman & Scott Shapiro, eds., *THE OXFORD HANDBOOK OF JURISPRUDENCE AND LEGAL PHILOSOPHY* (2002), 671.

¹⁰ It is in fact customary to refer to a remedial liability rather than a duty in this situation, though I place no great store by that.

¹¹ Or, for some purposes, it is the combination of the remedial power referred to in the text with the distinct power to take proceedings. The remedial power referred to in the text is in effect the power to execute judgment, C's exercise of which is subject to his taking legal proceedings in which the conditions for a valid claim are established.

It is worth briefly saying something about the nature of a power, since this raises issues that will be relevant later. The exercise of a legal power changes the legal position, but in my view someone has a legal power only when the rationale of the rule by virtue of which his act has the effect of changing the legal position is to enable someone in his circumstances to do this by acting in this way.¹² In other words, the law confers a power in order to enable the power-holder to decide whether to change the legal position in a certain way, and when he exercises the power he acts with a view to making such a change. This is the case where, as a matter of ordinary legal usage, someone is said to exercise a legal power, for example where a public official exercises a statutory power, or in private law where a party makes a contract, waives a claim or other right, transfers property or licenses its use, makes a will, or, acting as a trustee, transfers property to a beneficiary under a trust. This is the sense in which, in my view, a remedial right or claim is a power.

On another view, someone exercises a legal power whenever he performs a “volitional act” that changes the legal position.¹³ The exercise of a power in the preferred sense above is a volitional act, but a volitional act need not be the exercise of a power in that sense. For example, on this volitional act approach, when D commits a breach of a primary duty owed to C, say by breaching a contractual duty or committing a trespass or an assault, he thereby exercises a power to alter the legal relation between himself and C, and this is what generates the remedial relation.¹⁴ These are volitional acts but they are not, it seems to me, correctly understood as exercises of a power. There is, in any case, no need to postulate the exercise of a power in order to account for the creation of the remedial relation in these cases. When D commits a breach of duty, it is simply the breach itself that gives rise to the remedial relation.¹⁵

Of course this raises the issue of how we should determine the correct understanding of a power, in Hohfeld or more generally. It has been said that the concepts used by Hohfeld in his scheme are defined by stipulation, and any criticism of

¹² Joseph Raz, *Legal Rights* (1984) 4 OXFORD J. LEGAL STUDIES 1, 14-15.

¹³ This approach is used by Andrew Halpin, *Rights, Duties, Liabilities, and Hohfeld*, 13 LEGAL THEORY 23 (2007), following Hohfeld, above n 3, 21-27.

¹⁴ eg Halpin, *ibid* n 7 and 34; see also Kramer, above n 6, 104.

¹⁵ Also if C's conduct is characterised as the exercise of a power, it is not in virtue of being a breach of duty that it gives rise to the claim, so the supposed primary right-duty relation is redundant.

Hohfeld or his scheme based on a different understanding of them is simply misconceived: one can engage with Hohfeld only on his own terms, by adopting his stipulative definitions.¹⁶ It is also suggested that the broader volitional act understanding of a power is how the concept was understood by Hohfeld, and it is true that Hohfeld used this expression to describe the exercise of a power, though the examples of powers that he actually gave are all powers in what I have said is the true sense.¹⁷ In any case, it is not in the end important how Hohfeld himself understood the concept. To the contrary, it does an injustice to Hohfeld to treat his scheme as exempt from criticism except on the ground of internal inconsistency in the light of the definitions stipulated by him for the concept of a power and the other basic concepts. The scheme is supposed to serve as a framework for understanding legal relations and formulating propositions of law, and it must be open to criticism on the ground that it disregards significant moral distinctions that the law should be capable of reflecting. Where there is a divergence of views, the better definition of the concept of a power or some other basic concept is the one that better captures the relevant moral distinctions, so that it lends itself to the formulation of sound moral and legal propositions. The definition of a power suggested above is superior because there is an important moral distinction between the case where someone can change the legal position by choosing to do so, and the case where his act has this effect for other reasons. The same issue arises with respect to the concept of duty, which I will come back to.

In the discussion above, I have assumed that a claim arises from the breach of a primary duty. Now I will move on to discuss some examples of claims arising from what I describe as a primary liability. In these cases, in my view, the form of the remedial relation is the same, that is to say, the claim is a Hohfeldian power correlated with a remedial liability; but, I argue, the claim does not arise from the breach of a primary duty in accordance with the standard pattern, but from a primary liability, meaning that D bears the risk of a contingency as against C. This is not the Hohfeldian sense of “liability”, by which a liability is necessarily correlated with a power (though I will come back to this). In the next section, I will explain how the distinction between primary

¹⁶ This seems to be Kramer’s position: see Kramer above n 6, 22.

¹⁷ Hohfeld, above n 3, 21-27.

duties and primary liabilities is helpful in addressing the controversy over strict liability claims in private law and particularly in tort.

Primary liability claims and strict liability

A strict liability claim is generally understood to be a claim arising irrespective of moral fault. Many writers have taken the view that strict liability is wrong in principle. The argument begins with what has been described as the “choice theory of responsibility”, or the “control principle”, the theory that moral fault or blameworthiness depends in the end on the choices or decisions of an agent about how to act.¹⁸ Broadly speaking, on this approach, an agent can be morally at fault in respect of harm only if the harm was the consequence of a decision by the agent to act and the agent intended or foresaw the harm or the risk of it. This means that the agent cannot be morally at fault for failing to do an act that he is incapable of doing, and it means that moral fault should be understood and assessed from an internal or subjective perspective, the perspective of the agent, that is to say, relative to the agent’s own abilities and circumstances, and in the light of what was known and understood by him.¹⁹ Thus on the choice theory moral fault is to be equated with subjective fault.

This subjective approach to moral fault is widely accepted as appropriate in the criminal law for determining whether D should be punished, and with what severity,²⁰ on the basis that it is justifiable for the law to take measures against D in respect of an act and its consequences only to the extent that D is morally responsible for them according to the choice theory. It seems to follow that liability to pay compensation in tort law should also depend on subjective fault, and some commentators do indeed reject strict liability in tort law for this reason. As Cane puts it (though it is not his view): “In terms of the ... choice theory of responsibility, liability without fault (... ‘strict liability’ ...) lacks

¹⁸ I take it that a principle along these lines is widely accepted, though of course there are difficulties surrounding it which I will not pursue. It is particularly associated with HLA Hart, *PUNISHMENT & RESPONSIBILITY* (1968).

¹⁹ This does not mean, of course, that an agent should be judged according to his own moral standards rather than the law’s. Also subjective fault with respect to a legal standard does not imply that the conduct is immoral, because one can be subjectively at fault with respect to a legal standard that is misguided.

²⁰ See eg Larry A Alexander, *The Philosophy of Criminal Law* in J Coleman & S Shapiro, above n 9, 822-31.

moral foundation”.²¹ However, in tort law there are very well-established strict liability claims, and many commentators who object to strict liability in the criminal law do not regard strict liability in tort law as raising an issue of fairness in the same way. A good example is the famous rule in *Rylands v Fletcher*,²² which holds that loss caused to C by the escape of a potentially harmful thing held on his neighbour D’s land, such as a dangerous animal or water in a reservoir, gives rise to a remedial liability of D to compensate C, correlated with a claim for C (strictly speaking, in my view, a power, as discussed above). D is not necessarily morally at fault according to the choice theory, since there may be nothing that he failed to do that he could have done to prevent the loss, once he had decided to have the dangerous thing on his land, and this he was entitled to do. Similarly, excluding strict liability would appear to rule out the doctrine of vicarious liability, which makes an employer liable to compensate for loss caused by acts of his employees. The law of negligence is normally said to be fault-based, because liability arises from the failure to meet a standard of care rather than simply from the infliction of loss or harm in specified circumstances.²³ But the standard of care is defined as the standard to be expected of a reasonable person, which is an objective standard. It does not adopt D’s perspective or take account of D’s weaknesses, and the standard may be beyond D’s capability. Thus fault in this sense is not subjective fault, or moral fault according to the choice theory.²⁴

Some writers argue that tort law recognises a wider legal concept of fault, so that it is possible to be at fault according to the law when one is not morally at fault. One can be legally at fault for failing to act as a reasonable person would act, and even for failing to do what one could not have done. Legal fault is based on an objective determination of the balance of interests as between C and D, and takes no special account of D’s

²¹ Peter Cane, RESPONSIBILITY IN LAW AND MORALITY (2002), 105; David G Owen, *Philosophical Foundations of Fault in Tort Law* in David G Owen, ed, PHILOSOPHICAL FOUNDATIONS OF TORT LAW (1995).

²² (1868) LR 3 HL 330.

²³ See eg Cane, above n 21, 82.

²⁴ See Tony Honoré, RESPONSIBILITY AND FAULT (1999), 16, especially Ch 2, *Responsibility and Luck*, originally published at (1988) 104 LAW QUARTERLY REV 530. If D is incapable of reaching the stipulated standard, he can be at fault for failing to take account of his own weaknesses in engaging in an activity he cannot perform safely, though he may not be capable of judging his own weaknesses: Honoré, *ibid*, 21. Even if the standard is such that everyone can reach it, though with differing levels of difficulty, on the subjective approach it is not the failure to meet the standard itself that is wrongful, but the failure to take steps to achieve it; one would expect the burden of compliance rather than the standard to be uniform.

subjective perspective.²⁵ However, although it may in the end be justified to adopt an even-handed approach between parties in private law that does not take account of D's particular weaknesses, and although it may be quite reasonable to use the word "fault" to refer to conduct that falls short of an objective standard laid down by the law, it is nevertheless unclear how this approach manages to overcome the objection based on the choice theory, that moral fault or blameworthiness, or in other words subjective fault, should be required for the imposition of measures against D by the law.²⁶ Possibly the assumption may be that legal fault can play the role in law of moral fault in morality; but the point is that the law must be morally defensible and, if the argument from the choice theory is sound, it is subjective fault that is required for legal liability to be morally defensible.

Does this mean, then, that if we retain strict liability claims we must reject the choice theory; or conversely that if we accept the choice theory we must reject strict liability claims? Or can strict liability claims be reconciled in some way with the choice theory? As I have mentioned, some writers reject strict liability claims because of their incompatibility with the choice theory. By contrast, other accounts appear to defend strict liability claims by explicitly rejecting the choice theory of responsibility, including the implication of the choice theory that someone cannot have a duty that he is incapable of fulfilling.²⁷

At this point, it is helpful to return to the distinction between the two types of claim made at the start of the article: (1) where a claim arises because the law imposes a duty on D to act in a certain way for the benefit of C and he fails to do so, and (2) where a claim arises because the law stipulates a certain contingency for which D bears responsibility vis-à-vis C, so that its occurrence will generate a claim for C against D,

²⁵ eg Cane, above n 21, ch 3; Richard W Wright, *The Standards of Care in Negligence Law*, in Owen, above n 21, 259; Arthur Ripstein, EQUALITY, RESPONSIBILITY AND THE LAW (1999), ch 3; John CP Goldberg & Benjamin C Zipursky, *Seeing Tort Law from the Internal Point of View: Holmes and Hart on Legal Duties* 75 *FORDHAM LAW REV* 1563 (2006).

²⁶ Ripstein criticises Perry for trying to combine the choice theory with strict liability in the form of an objective standard: Ripstein, *ibid*, 97ff, discussing Stephen R Perry, *The Moral Foundations of Tort Law* 77 *IOWA LAW REV* 444 (1992).

²⁷ Cane, above n 21, ch 3; Ripstein rejects the subjectivist approach in criminal law as well as tort law, above n 25, ch 6. Conversely, some writers reject the objective standard in tort: see Paul A Beke, *The Objective Standard in Weinrib's Theory of Negligence: an Incoherence* 49 *UNIV TORONTO FACULTY LAW REV* 262 (1991).

though D has no duty to prevent the occurrence and may not be able to do so. In the first case, a claim arises by virtue of a primary duty, and in the second case a claim arises by virtue of a primary liability. The choice theory of responsibility requires that a duty be understood in the subjective sense, so that subjective fault is a condition of a claim arising from a breach of duty. This means that the content of a duty owed by D to C must take account of D's own abilities and circumstances, and there is no room for strict liability duties, including duties to meet an objective standard of conduct.²⁸ But this concerns only claims arising from a primary duty. It does not imply that a claim can arise only from a breach of duty, and so it says nothing about primary liability claims. A claim under the rule in *Rylands v Fletcher* or under the doctrine of vicarious liability arises from a primary liability relation that allocates to D the risk of loss to C without imposing on him a duty to prevent it. The law of negligence, applying an objective standard of care, can be understood to allocate to D the risk of loss to C caused by D's failure to reach the standard, without imposing on him a duty to attain it. The recognition of primary liability claims does not involve abandoning the subjective understanding of duty, and primary liability claims are not in this sense against the choice theory of responsibility. Thus we can accept the possibility of strict liability claims, without rejecting the choice theory, provided they are understood as primary liability claims, not primary duty claims.

A critic of strict liability might be inclined to dismiss this argument, and insist that the moral issue is simply whether claims arising without subjective fault are morally objectionable, and that this cannot depend on what might appear to be a technical distinction concerning the proper way to formulate the law. But this glosses over the nature of the moral objection to strict liability. If the objection is that an agent should not be held to have acted wrongfully in the absence of subjective fault, the distinction is crucial, since a claim arising from a primary liability is not open to this objection. The choice theory may, however, impose other constraints on claims arising from a primary liability. It may, for example, require that D should be able to find out when he may be

²⁸ However there can be a duty to investigate the possible consequences of acting, so that D can in effect be at fault with respect to the harmful consequences of an act that he did not know about if he would have discovered them by making the inquiries he should have made. This extension of the scope of the duty can be expressed in terms of a doctrine of "constructive knowledge": see Peter Jaffey, *PRIVATE LAW AND PROPERTY CLAIMS* (2007), ch 7.

subject to a primary liability, so that he can take steps to avoid the possibility of a claim or reduce its likelihood, or insure against it. This may introduce subjective considerations, but it does not involve a requirement of subjective fault on D's part for a claim to arise. In private law, the legal position is routinely expressed in accordance with the standard pattern above, under which a claim always arises from the breach of a primary duty, and the distinction at the heart of tort law, between fault-based claims and strict liability claims, is taken to be a distinction between two types of duty-based claim. It is the characterization of strict liability claims as claims arising from the breach of a strict liability duty that brings them into conflict with the choice theory and makes them contentious.

The distinction between right-liability relations and right-duty relations is a distinction of the same sort as that between right-duty relations and power-liability relations or liberty-no-right relations. It is a matter of what might be called the "form" or "modality" of legal relations. It is, in other words, a distinction of the sort that Hohfeld was concerned with in his scheme, though the right-liability relation as I have described it does not appear in the scheme. As argued above in connection the concept of a power, moral argument is relevant to the understanding of the basic concepts in Hohfeld's scheme. In particular, whether strict liability duties are objectionable is relevant to the understanding of the concept of duty in a classification of legal relations according to form or modality. But in arguing for the significance of the distinction between right-liability relations and right-duty relations, I am not advancing a substantive theory to justify the availability of claims based on primary duties or primary liabilities, or to show when they should arise. I am merely pointing to something that has to be taken into account by any such substantive theory, including a theory of strict liability claims in tort law. It seems to me that the discussion of strict liability claims in the literature is often flawed for failing to do this. As mentioned above, there is no reason why the choice theory has to be abandoned to make room for an objective standard in tort.²⁹

Consider also Honoré's much-cited discussion of strict liability.³⁰ As I understand it, Honoré's argument has two distinct but related parts. In one part of the argument,

²⁹ Cf Cane, above n 21; Ripstein, n 28.

³⁰ Honoré, RESPONSIBILITY AND FAULT, above n 24.

Honoré says that “we are responsible for what we do, including what we do without intending to or without foreseeing the consequences”.³¹ This is the essence of his concept of “outcome responsibility”. In support of it, he argues that the consequences of an agent’s acts are central to his identity, whether or not intended or foreseen. Each of us would have no “continuing history or character” unless outcome responsibility is ascribed to us in this way.³² This part of Honoré’s argument implies that that an agent should be understood to have, or be capable of having, a duty to avoid acts with harmful consequences, even when the harm is not foreseeable. Under the choice theory, the association Honoré makes between the identity of the agent, or his history or character, and the consequences of his acts would apply only to intended or foreseen consequences. Thus here Honoré’s approach is directly contrary to the choice theory.

In a related but distinct part of his argument,³³ Honoré points out that it is an inevitable part of life that we suffer the bad consequences of our acts just as we benefit from the good consequences, irrespective of whether these consequences were foreseen or intended. We have to “take the rough with the smooth”.³⁴ Furthermore, we are “entitled to insist” that the legal system should operate a regime that in the same way imposes liability on each person for the losses caused by his acts to others.³⁵ This is, as Honoré says, a risk allocation argument. This risk allocation argument, in conjunction with the argument that an agent is capable of bearing responsibility for the unforeseen consequences of his acts, is offered as a justification for strict liability. But the point for present purposes is that although, presented in this way, the risk allocation argument appears to draw on the concept of a strict liability duty,³⁶ it would be better to understand it in terms of primary liabilities. It does not require that an agent should be held to have acted wrongfully without fault; in this respect, the argument is consistent with the choice theory. As suggested above, however, the choice theory may require that the conditions

³¹ *Ibid*, 9.

³² *Ibid*, 29.

³³ *Ibid*, 25-6.

³⁴ *Ibid* 9. He also says that taking decisions in everyday life is like betting on the outcome of our acts, *ibid* 25-6.

³⁵ *Ibid*, 26.

³⁶ For example this is the approach of Gardner, who explicitly argues in defence of strict liability duties, including duties to achieve a result that may be impossible: John Gardner, *Obligations and Outcomes in the Law of Torts* in John Gardner & Peter Cane, eds., *RELATING TO RESPONSIBILITY: ESSAYS FOR TONY HONORÉ ON HIS EIGHTIETH BIRTHDAY* (2001).

for a primary liability claim to arise should be such that it is possible to plan for them,³⁷ and Honoré's approach may be open to criticism on this basis.³⁸

“Remedialism” and “duty scepticism”

On one understanding of private law, it is always appropriately expressed without any reference to a primary relation, for example simply in the form: “If harm has resulted to C from D's doing X, then C has a claim against D for compensation”. This might be described as a “remedialist” approach. On this understanding, it adds nothing to say that D had a primary duty to C not to do X, and there is plainly no point in making a distinction between two types of primary relation along the lines suggested above.

One idea behind this approach is simply that it is a straightforward way of looking at the law from the standpoint of someone who is interested only in how the law may be employed against him (or for that matter employed by him for his own benefit), an idea that was famously captured by Oliver Wendell Holmes in his “bad man” theory of law.³⁹ From this standpoint, the issue is generally whether the occurrence of certain events has given rise to a claim for compensation, and it seems unnecessary to ask whether this is by virtue of a primary right-duty or a primary right-liability relation. As a matter of fact, even from this standpoint, the distinction can be important if some other remedy is at stake, such as an injunction requiring the defendant to perform his duty, as considered below.

The remedialist approach implies not so much that there is no primary duty, but that from a certain perspective it is not important whether this is the case or not.

³⁷ Other risk allocation arguments, such as the argument for “enterprise liability”, may be consistent with the choice theory in this respect as well.

³⁸ The choice theory of responsibility has often been discussed in connection with the concept of moral luck, in particular “resultant” or “consequential” moral luck. There is said to be moral luck where it is justified to blame someone for the consequences of an act that was beyond his control, or to inflict punishment on him in respect of an act and its consequences where the act was beyond his control, or where the severity of the punishment was out of proportion with his subjective fault in relation to those consequences. In civil law, again there appears to be a case of moral luck where it is justified for D to incur liability in respect of the consequences of an act or event outside his control or where the liability is out of proportion to his subjective fault. The argument against strict liability duties is an argument against consequential moral luck, but the argument does not apply in the same way to primary liability claims, which do not involve holding D to blame or treating him as morally responsible for wrongdoing, and the absence of a requirement of fault does not mean that moral luck is necessarily involved. For a general discussion of moral luck, see Dana K Nelkin, *Moral Luck* in the STANFORD ENCYCLOPAEDIA OF PHILOSOPHY.

³⁹ Oliver Wendell Holmes Jr, *The Path of the Law* 10 HARV L REV 457 (1897).

However, remedialism is naturally associated with the complete rejection of primary duties in private law. Some commentators have distinguished between “duty-accepting” and “duty-sceptical” theories, as competing theories of tort law, or private law in general.⁴⁰ On the “duty-accepting” approach, tort law imposes duties on one person (or class of people) for the benefit of another person (or class). A claim always arises from the breach of a duty owed by D to C, that is to say a wrong by D against C. Thus tort law creates bilateral relations.⁴¹ These bilateral relations are readily understood to be based on or to reflect principles of interpersonal morality, such as the moral principle that one should not assault others or, more generally, that one should take reasonable care not to cause harm to others. This seems to be broadly the traditional approach,⁴² and it is presupposed in the standard Hohfeldian analysis of private law.

According to the “duty-sceptical” approach, tort law, properly understood, is not based on duties owed by D to C, and a claim does not arise from a wrong committed by D against C. Instead, it is concerned with imposing sanctions on D as a means of minimising aggregate loss in pursuance of efficiency or utility, or with administering payments from D to C to secure compensation for C as part of the redistribution of losses across the community in pursuance of a scheme of distributive justice. On this understanding, tort law does not give effect to or reflect principles of interpersonal morality. It is fundamentally a matter of public policy rather than private justice, and the rationale for allowing C to make a claim is to harness his pursuit of his own interest in compensation to the implementation of public policy.⁴³ Although the law may be conventionally formulated in terms of a duty owed by D to C, on this approach this is not a genuine duty, but a fiction, or at least a device for signifying a condition for a claim to

⁴⁰ See Goldberg & Zipursky, above n 25. See also Perry, above n 26; Nicholas J McBride, *Duties of Care – Do They Really Exist?* 24 OX J LEGAL STUDIES 417 (2004).

⁴¹ Including the case where an equivalent duty is owed by one to many or many to one.

⁴² Goldberg & Zipursky, above n 25, refer to this as the “guidance rules” approach. It would generally be taken to cover corrective justice approaches to tort law as well. “Corrective justice” lays the emphasis on the “duty of repair”, rather than the bilateral character of the law, which is better conveyed by “commutative justice” or “transactional justice”.

⁴³ See Jules Coleman, *THE PRACTICE OF PRINCIPLE* (2001), 18.

arise, and the person in whose favour it arises.⁴⁴ A more apt formulation might be the remedialist one.⁴⁵

The argument for primary right-liability relations might be thought to be a version of remedialism or duty-scepticism, and it is true that proponents of a duty-sceptical approach often describe the law as liability-based rather than duty-based.⁴⁶ But the primary right-liability relation should not be understood in this way. Recognising the possibility of primary liabilities is not inimical to the recognition in principle of primary duties or bilateral relations. The primary right-liability relation is a bilateral relation, different from the primary right-duty relation, but playing an equivalent role in private law; like the primary right-duty relation, it subsists as a matter of justice between C and D, but instead of representing a requirement for D to act for the benefit of C, it represents an allocation of responsibility for a contingency to D vis-à-vis C. The suggested approach is a version of the traditional approach, based on the assumption that private law is properly formulated in terms of bilateral relations, but with the concept of a bilateral relation extended to include right-liability relations as well as right-duty relations.

There is some support for remedialist or duty-sceptical approaches in the common law,⁴⁷ but for the most part the language and the bilateral structure of private law support the traditional approach, and it gains support also from the obvious plausibility of the link between private law and principles of interpersonal morality. However, if it recognises only primary right-duty relations and not primary right-liability relations, as discussed above the traditional approach has difficulty explaining strict liability claims.

Primary rights and remedial rights and claims in contract

It is always said that contract involves strict liability duties: D can have a contractual duty to achieve a result that proves to be impossible (and may indeed always have been impossible), and he can be held to have committed a breach of duty for failing to achieve

⁴⁴ Coleman, *ibid*, 16ff, 35. It amounts to a version of the now discredited “sanction theory of duty”: see Goldberg & Zipursky, above n 26, 1572; PMS Hacker, *Sanction Theories of Duty* in AWB Simpson ed., OXFORD ESSAYS IN JURISPRUDENCE: 2ND SERIES (1973).

⁴⁵ Or a formulation in terms of public duties owed to the state or the community.

⁴⁶ For a number of examples and some critical comment, see McBride, above n 40, 418.

⁴⁷ This strand is presumably derived from the old forms of action and the division between law and equity.

it.⁴⁸ It has been said that, even if strict liability duties are problematic elsewhere, there can be no objection to them in contract because the contracting party has chosen to accept such a duty.⁴⁹ But why would anyone choose to accept a duty that might prove impossible to perform, so that he or she might end up acting wrongfully without any fault? No-one should be expected to do that. This is the last place one would expect to see a strict liability duty. It would be better to say that contracting parties accept that they may incur remedial liabilities in certain circumstances despite not having breached any duty. This does not mean that they choose to incur a liability, but that they choose to accept the risk that they may do so. On this understanding, the parties' agreement serves to allocate the risks arising from their transaction without imposing a duty of performance, and this gives rise to a primary right-liability relation.

Furthermore, there is a problem in explaining the position in contract even if we accept the possibility of strict liability duties. This point concerns the relationship between primary and remedial relations. In principle it applies in tort as well as contract, but it is more apparent in connection with contract. In the usual case in tort, it makes no difference to the nature of the remedy whether the claim is a primary liability claim or a primary duty claim: in either case the remedy is compensation. But consider the availability of specific performance in contract. Take an ordinary contract for the supply of goods. If the defendant fails to supply the goods, the court will not order him to do so (even if the claimant wants such an order). It is invariably said that the defendant D has a duty to supply the goods, but specific performance is not available as a remedy for the breach of duty. C is confined to a claim for compensation. This seems to me difficult to make sense of. Of course there are often cases, in tort more commonly than contract, where, once D has committed a breach of duty, it is impossible or excessively burdensome for him to perform the original duty or even a variant of it and he is not ordered to do so, for example where he has caused personal injury or property damage through an accident. But in this case of a supply contract, the circumstances when the order is denied may be exactly as they were when the original breach occurred. What reason can there be to deny an order to perform in such a case, if there was indeed

⁴⁸ The contract is not necessarily frustrated, because the outcome may have been in contemplation.

⁴⁹ Nicholas J McBride & Roderick Bagshaw, *TORT LAW* (2nd edn, 2005), 39 n15.

originally a duty to perform? Is the implication not that D actually has a liberty not to perform? This would mean that the claim for compensation arises from a primary liability.

It would often be said that D has a primary duty to perform the contract, but that he should not be *compelled* to perform by an order of specific performance, since compulsion is a different matter from the existence of the duty. In other words, there is a case of what is sometimes described as a “right to do wrong”. D does not have a legal liberty not to perform – he acts wrongfully by not performing – but he is entitled not to perform in the sense that he has a right not to be subject to compulsion, though he is liable to pay compensation.⁵⁰ But this is not an apt description of the legal position. It may be that there is a *moral* duty to perform, and also a moral objection to compelling D to perform. For example, it might be said that although D has a moral duty to perform, compulsion to perform cannot be justified because it offends against the “harm principle”;⁵¹ or it might be said that although D has a moral duty to perform, it is against the public interest for contracting parties to be compelled to perform, because this prevents them from taking up other more lucrative alternatives (subject to the payment of damages), and it is on the whole for the public benefit for this to happen.⁵² But if this is the position, it would be better to say that there is no legal duty to perform. There is no reason to equate the primary duty in law with a moral duty free of considerations concerning compulsion; the justifiability of compulsion is part of what determines whether there should be a legal duty. Possibly one might argue that if the reason why D is not compelled to perform is not an objection of principle, but simply the practical

⁵⁰ See generally Jeremy Waldron, *A Right to Do Wrong* 92 ETHICS 21 (1981); William A Edmundson, AN INTRODUCTION TO RIGHTS (2004), ch 8. The discussion has generally been focused on moral rights. For an example from private law, see Kramer, above n 15, 15-16. The “right to do wrong” analysis may be applicable to the issue of “self-help”, where C tries to take steps to secure the performance of a duty owed to him without going to law, by using force or threats. Here the issue is not simply whether D had a legal duty to C, but whether self-help by C should be limited or excluded. An unusual type of case that sometimes appears in the literature is where D does not do what he has contracted with C to do because circumstances compel him to do something incompatible with it, for example embark on a rescue. Here it has been said that D acts wrongfully and is liable to pay compensation, but nevertheless was justified in not performing; or, as it has been put, D infringed C’s right to performance, but did not violate it: Judith Jarvis Thompson, THE REALM OF RIGHTS (1990), 122. Whether or not this is the right way of understanding this type of case, it is not the ordinary type of case referred to in the text where specific performance is denied.

⁵¹ See eg Joseph Raz, *Promises in Morality and Law* 95 HARV L REV 916 (1982).

⁵² These lines of argument are of course associated with the idea of “efficient breach”.

difficulty involved in compelling performance, then it is still appropriate to say that D had a primary duty in law though he is never compelled to perform. But even if this is right – which seems to me open to doubt – it is not the type of objection generally levelled against the availability of specific performance, as the arguments mentioned above indicate. Furthermore, on the interpretation suggested above, that in making a contract the contracting parties choose to allocate the risks of their transaction without generally accepting duties of performance, the implication is that there is not generally any moral duty to perform either, and the absence of compulsion follows naturally from what was agreed between the parties.⁵³

Thus in contract it would be better to say that generally specific performance should not be granted because D has no legal duty to perform, not that specific performance is unavailable as a remedy for D's breach of duty. In other words, the primary relation involves a primary liability, an allocation of risk with respect to performance, rather than a duty to perform, and D has a liberty not to perform. The reason why it is thought that there must be a primary duty is that it is assumed that a claim for compensation must arise from a breach of duty.

In tort, as mentioned above, an injunction to prevent D from causing harm to C is usually not in issue, because usually the claim is for personal injury or property damage that has been inflicted and cannot now be prevented or undone.⁵⁴ But in principle there could be a case, just as in contract, where C has a claim against D for compensation for harm, but C cannot have D enjoined from acting in the way that caused the harm, even when an injunction is entirely practicable. A possible case might be where D is required to compensate his neighbour C for loss caused by an activity carried out by D on his property, but D is permitted to continue the activity.⁵⁵ Here again the claim cannot be understood as a claim arising from a breach of duty.

⁵³ I have suggested an approach to contract along these lines, in the form of a version of the reliance theory of contract: see Jaffey, above n 28, 50. In general the predominance of right-liability relations in contract is explicable in terms of the reliance theory of contract, another version of which is in Raz, above n 51.

⁵⁴ But see McBride, above n 40, 427, giving examples of injunctions awarded in tort cases in support of the recognition of duties in tort law.

⁵⁵ A well-known example is *Boomer v Atlantic Cement Co* 26 NY2d 219, 309 NYS.2d 312 (NY 1970). This case has attracted attention in the discussion of property rules and liability rules, derived from Guido Calabresi & A Douglas Melamed, *Property Rules, Liability Rules and Inalienability: One View of the Cathedral* 85 HARV L REV 1089 (1972). I have not explored the connection between this distinction and the distinction between primary duties and primary liabilities.

I have not considered why there is usually no primary duty in contract, or when or why there is sometimes a primary duty, or for that matter why or when there should be primary duties or primary liabilities in tort. As mentioned above, these questions are not the subject of the present discussion. Hohfeldian analysis is about the form or modality of legal relations, and my argument at this point is that it is necessary to appreciate the distinction between primary duties and primary liabilities in order to understand fully the relationship between primary relations and remedial relations.

Claims arising out of the ownership of property

The unauthorised use of property

Where D uses C's property without permission, C has a claim for reasonable payment, the measure of which is the sum that might reasonably have been agreed as a licence fee, typically a proportion of D's benefit, exceeding any loss to C. This claim is well established in the case law, and I will refer to it as the unauthorised use claim. Assuming that the claim is justified, the question is, what is the primary relation from which it arises? In a case following the standard pattern, where D breached a primary duty, the standard remedy is compensation in the measure of C's loss. This is because the function of the remedy is to rectify the wrong, defined in terms of the primary relation. Thus the remedy should put C in the position he would have been in if the primary duty had been performed. This is not to say that logic dictates this outcome. It would not be logically inconsistent to say that the measure of compensation should be less than this because the full measure is excessively burdensome (though this argument has not been influential in practice). But it would surely be inconsistent for the measure of recovery to exceed the loss caused by a wrong if it is designed as a remedy for the wrong, though C might be allowed a greater measure for some other reason – for example, to deter wrongdoers, or to remove a profit wrongfully made by D.⁵⁶

In the case of the claim for unauthorised use, if the claim arises from a primary duty not to use the property, as is usually assumed, the measure of compensation should be C's loss resulting from the unauthorised use. But the deemed licence fee measure will

⁵⁶ Though there is of course controversy over the legitimacy of such responses in private law for other reasons.

generally exceed any loss suffered by C, and indeed C may have suffered no loss at all. I cannot see how this measure can be understood as a remedy for the breach of a primary duty not to use the property. The measure is explicable, however, if the primary relation is what I have called a right-liability relation. The relation is, from C's point of view, the entitlement of C as owner to all the value of his property, including its use-value. In the event of unauthorised use by D, C has a claim for a reasonable payment, in the form of the deemed licence fee, representing the contribution to D's profit derived from his unauthorised use of the property. The relation is a right-liability relation because it is simply D's unauthorised use and the benefit obtained through it that justify the claim, whether or not the unauthorised use was a breach of duty.

There is a distinction, in other words, between a claim arising from unauthorised use per se, and a claim arising from the breach of a duty not to use the property. Usually D does commit a breach of duty in using C's property without authorisation. But unauthorised use may not be wrongful. For example, say D uses C's property in an emergency; it would be reasonable here for D to be free to use the property, but for him nevertheless to become subject to an unauthorised use claim. This was how I suggested *Vincent v Lake Erie* should be explained.⁵⁷ In this case, D moored his boat at C's dock in an emergency and was found liable to pay for the damage he caused to the dock, even though he was also said not to have acted wrongfully. The puzzle over this case has arisen from the assumption that a claim must be based on the breach of a primary duty, but for an unauthorised use claim, just as in contract, a claim can arise against someone from an act that he is at liberty to carry out.

Invalid transfers of property

Finally, take the case where money or property originally belonging to C comes into the hands of D without a valid transfer from C to D, that is to say, without a valid exercise of a power of transfer by or on behalf of C. At the moment when the property enters D's estate, C acquires a claim against him to recover it, or its traceable proceeds, or its

⁵⁷ Jaffey, above n 1. There is a further issue in *Vincent v Lake Erie*: the suggested approach explains the measure of the award in that case only if the deemed licence fee measure can in appropriate circumstances be compensation for loss.

value.⁵⁸ The primary relation might be thought to be C's right in respect of his property, correlated with the duty of D and others to refrain from taking or using it or being in possession of it. But if the claim arises from the invalid transfer itself, which may not involve any act of D's at all, the primary relation cannot be a right-duty relation unless the duty is a strict liability duty. This is indeed how C's claim is sometimes understood.⁵⁹ But, again, it is more plausible to say that the primary relation is a right-liability relation. This is not to say that there is no duty not to take C's property or use it without permission; the point again is that this duty, and the claim that arises from its breach, should be distinguished from the primary right-liability relation and the claim arising by virtue of it from an invalid transfer or an unauthorised use.⁶⁰

Can primary liability claims be expressed in accordance with Hohfeld's scheme?

If there can be strict liability duties, then strict liability claims can be explained in terms of the breach of a primary duty. But, even with this concession, some of the claims discussed above cannot be, because the claim arises from an act that D was at liberty to perform. In my view, we should accept that a claim can arise from an event (which may or may not be an act of D) that is not a breach of duty by D, i.e. the claim arises from a primary right-liability relation or primary liability for short. D's "liability" signifies that he bears a responsibility in respect of a contingency, or a direct allocation of risk.⁶¹ If the position before a claim arises is properly described in the way I have suggested, it seems to me that it cannot be adequately described in terms of any combination of the relations found in Hohfeld's scheme. However, it is worth considering this issue further.

⁵⁸ It may be that D acquires ownership though the transfer is invalid. See further Jaffey above n 28, 97.

⁵⁹ In the form of the strict liability tort of conversion.

⁶⁰ This point is considered further in Jaffey, above n 28, 103-10.

⁶¹ A right-duty relation can also of course allocate risk, but not directly in the sense that the materialisation of the risk itself generates a claim. Allocation of risk is not confined to cases of accidents and can extend to cases where D acts in the full knowledge that he will incur a liability, as where he decides not to perform a contract. Halpin appears to assume that only the former can be described as being based on an allocation of risk: Halpin, above n 13, 37-8.

Does a primary liability claim arise from the exercise of a power?

According to the “volitional act” understanding of a power, which was discussed above,⁶² someone exercises a power when he performs a volitional act that changes the legal position. On this understanding, some of what I have described above as primary liability claims can be explained, consistently with Hohfeld’s scheme, as arising from a conventional power-liability relation. For example, if D uses C’s property without authorisation, or fails to perform a contract, and C acquires a claim as a result, the claim has resulted from a volitional act that on this approach is the exercise of a power, whether or not D has acted wrongfully.⁶³

However, the volitional act view was rejected above. Properly understood, the exercise of a power involves a decision by the power-holder to act with a view to changing the legal position. In the cases that I have characterised as primary liability claims, the reason why the claim arises is not that the law empowered D to determine whether a claim would arise or not, and he chose to confer a claim. In *Vincent*, for example, D may or may not have intended to compensate C for damage or pay for his use; he is unlikely to have given any thought to the issue. If he did think about it, he would certainly not have thought that his liability to C was something he could determine through the exercise of a power, in the way that he might make a contract or transfer property. It was the mere fact of the unauthorised use that generated the claim. On the correct understanding of a power, in none of the cases I have described as primary liability claims is it plausible to say that the claim arose from the exercise of a power by D. Furthermore, sometimes there is no volitional act at all, and so nothing that could constitute the exercise of a power, even on the volitional act approach. For example, in the case where a claim arises against D because of his receipt of an invalid transfer of money or property from C, typically no volitional act on D’s part is involved at all.⁶⁴

⁶² Above text following n 13.

⁶³ Thus one might suggest that *Vincent* should be explained in this way, as Halpin suggests, above n 13, 28.

⁶⁴ In some cases there is a volitional act by D some time before the claim arises. For example, where the rule in *Rylands v Fletcher* applies, D commits a volitional act by bringing the potentially harmful thing onto his land, though no claim arises until later. This is how Halpin understands *Vincent*: in mooring his boat D did not confer a claim on C; instead he exercised a power to change the legal relation between himself and C to a new relation by virtue of which a claim would arise subsequently in the event of damage: Halpin, above n 13, 28. The question then is how to characterise this new relation. According to Halpin, C has a conditional right to compensation for damage caused to the dock, the condition being the occurrence of damage. On this understanding, all the examples of what I have described as primary liability

Is a “right-liability” relation merely a conditional remedial duty or liability?

In a case of the standard form of claim discussed above, in doing X, D breaches a duty owed to C not to do X and in consequence becomes subject to a claim by C for compensation for loss caused by doing X. Sometimes the legal position may be expressed in the way described above as remedialist, in the form of a condition for a claim for a certain remedy to be available: “In the event of loss to C caused by D’s doing X, C has a claim against D for compensation”. This formulation disregards the primary relation, or one might say it expresses the primary relation as a conditional remedy. As suggested above, this is surely inadequate as a description of the primary relation because it makes no reference to the fact that doing X is a breach of duty.

What about the cases I have described as primary liability claims? Here, can the primary relation be expressed simply as a conditional remedy? In these cases, the claimant C acquires a claim on the occurrence of some event that is not a breach of duty by D. As discussed above, the usual understanding of a claim is that it is a remedial right correlated with a duty to provide a remedy on the part of D. Before the claim arises, it appears, one can say simply that there is a conditional right-duty relation, the condition being whatever act or event triggers the claim. On my view, the claim is a Hohfeldian power, i.e., the remedial relation consists of a power correlated with a Hohfeldian liability, but again it seems that one can say that the position before the claim arises is just a conditional power-liability relation. This might appear to provide an adequate description, within Hohfeld’s scheme, of the primary relation, but I am not sure whether this is as straightforward as it may appear.

In some circumstances, it seems entirely apt to describe the legal position in terms of a conditional relation. For example, say that under a contract A has a duty or liability to make a payment if a certain event occurs. Here it would be customary and surely appropriate to say that, before the event, A is subject to a conditional duty or liability. But in the cases described above in terms of right-liability relations, a conditional formulation seems less apt. It seems wrong to formulate a primary right as a conditional right to a

claims, including the ones Halpin analyses in terms of a power, can be formulated in the same way, as a conditional form of the remedial relation, the condition being the event that generates the claim. This is considered in the next section.

remedy. For example, take the case where on the receipt of an invalid payment from C, D incurs a liability or duty to repay C. It would hardly be apt to say that, before D has received an invalid transfer, he is subject to a conditional duty or liability to return the invalid transfer or repay its value. Similarly, in the case of a strict liability tort claim by C against D, such as a claim under the rule in *Rylands v Fletcher*, it would hardly seem apt to say that before he suffers any harm C has a conditional claim for compensation and D a conditional liability to pay it. In contract, it was suggested above that the primary relation between contracting parties C and D is appropriately expressed in terms of a right-liability relation that allocates risk between them without imposing a duty to perform, so that when D departs from his contractual performance he does not commit a breach of duty but nevertheless becomes liable to pay compensation to C. If this analysis is accepted, it would still not seem apt to say that, during the ordinary subsistence of a contract, before D has departed from his performance, he is subject to a conditional duty or liability.

Is this just a matter of usage, or is there a significant distinction between what I have called a primary liability claim and the type of conditional relation exemplified by the case of an ordinary contractual condition? In the case of a contractual condition, the condition relates to a particular, well-defined event and the position arising from it is also well defined. The legal position before the event occurs is defined by reference to the position if it does, in anticipation of it, which is why it is aptly given a conditional formulation. By contrast, in the primary liability cases there are many possible events that could give rise to a claim by virtue of the primary relation, and the remedial position will vary accordingly. If the legal position is uncertain, the question whether such an event has occurred, and if so what the remedial position is as a result, should in principle be addressed by considering the content of the primary relation, that is to say what the contingency is and what D's responsibility is in respect of it. Thus it is not helpful or illuminating to define the primary relation by reference to the remedial position, and this is why it seems wrong to express the primary relation as a conditional remedy.

Possibly this distinction corresponds to the distinction between “external” and “internal” conditions.⁶⁵ Say that, in the event of X, P will have to pay Q the sum S. It is said that, if the condition is external, the position should be expressed as follows:

“If X occurs, Q has a right to the payment of S by P.”

But if the condition is internal, the formulation should be:

“Q has a right [to-be-paid-S-by-P-if-X-occurs].”

In the case of an internal condition, before the event X occurs Q has a conditional right to the payment, whereas if there is an external condition Q has no right at all unless X occurs. Thus in the case of an internal condition the same legal relation subsists before and after X, whereas in the case of an external condition X generates a new legal relation; before X occurs, there must be a distinct legal relation subsisting between the parties, by virtue of which the right arises on the occurrence of X. Usage of the conditional formulation is apt for internal conditions rather than external conditions. In the case of a contractual condition the condition is internal, whereas in the case of a primary liability claim the condition is external.

Lastly, I would add that, even if I am wrong to deny that what I have referred to as a primary liability claim can be adequately expressed in the form of a conditional remedy, this does not undermine the basic distinction between claims based on a primary duty and claims not based on a primary duty; and, furthermore, it remains an appropriate and convenient formulation to describe the latter as a claim based on a primary liability.

Concluding comments on primary liability claims and Hohfeldian analysis

I have argued that some claims in private law that are conventionally understood to arise from a primary right-duty relation would be better understood as arising from what I have described as a primary right-liability relation. Whether the argument is right does not depend on whether the concept of a right-liability relation can be found, expressed as

⁶⁵ Jeremy Waldron, *THE RIGHT TO PRIVATE PROPERTY* (1990), --. Thomson, above n 50, 90.

such, in the case law. It would certainly fail this test. I have discussed claims in tort, contract, and property, but not for the purpose of identifying examples of the formulation of the law in terms of primary liability claims. To the contrary, I emphasised that claims are customarily expressed to arise from a wrong or breach of duty. My point is that sometimes claims that should be understood as primary liability claims are mischaracterised as primary duty claims.

I put forward two general arguments in support of the recognition of primary liability claims, the first concerning the nature of duties and subjective fault, and the second concerning the relationship between primary and remedial rights. The first argument began with the point that if, as the choice theory of responsibility implies, the content of a duty should be assessed from the subjective standpoint of the duty-bearer, there is no room for strict liability duties. It follows that if all claims in private law arise from the breach of a primary duty, no claim should be permitted in the absence of subjective fault. This would rule out many well-established claims, in contract and property as well as tort. The recognition of the right-liability relation would allow such claims to be admitted without any contradiction of the choice theory. Those who reject the choice theory may be indifferent to the argument, though surely for some of them it is the difficulty of explaining strict liability claims that is behind their doubts about the choice theory.

The second argument relied on the fact that a remedial relation must depend on the primary relation. If D had a primary duty, it does not follow that he should always become subject to a remedial duty to perform the original duty or some variant of it, enforceable by an order of specific performance or an injunction. However, there are some circumstances in which the absence of such a remedial duty implies that D did not originally have a primary duty at all, but a liberty not to perform. A standard case in contract was taken to illustrate this. In such circumstances, either such an order should be available, or the claim was based on a primary liability, not a primary duty. If we are satisfied that specific performance or an injunction should not be available, we are bound to accept that the claim is a primary liability claim. If we are not prepared to accept the possibility of primary liability claims, we are bound to conclude that the current remedial law is sometimes indefensible. Even when an injunction or specific performance is not at

stake, it is still inconsistent both to characterise a claim as based on a wrong or breach of duty and also to insist that D was at liberty to act in the way that generated the claim: this was the point made in connection with the case of *Vincent*. Also, I pointed out that the recognised measure of the pecuniary remedy for the unauthorised use claim cannot be reconciled with the assumption that the primary relation is a right-duty relation.

These arguments for recognising the concept of a right-liability relation at the same time demonstrate the role that the concept can play in legal argument. The arguments do not in themselves indicate what primary duties and primary liabilities arise in private law. That depends in the ordinary course on arguments of authority, and more fundamentally on arguments drawn from a substantive theory of tort or contract or private property that offers a moral foundation for and guidance in the interpretation and development of these areas of law and the claims they generate. But the concept of a primary liability claim will sometimes be involved in such arguments. As mentioned earlier, the concept is a matter of the form or modality of legal rules, which is what Hohfeld's scheme of legal relations is concerned with. Hohfeldian classification provides the tools for the precise formulation of legal rules and helps to expose certain types of fallacious argument resulting from the use of imprecise terminology.⁶⁶

I also pointed out that the argument for the recognition of primary liabilities is not a form of "duty-scepticism" in private law. The recognition of primary liabilities is not inimical to the recognition of primary duties. Neither is it at odds with an understanding of private law in terms of correlativity and bilateral relations; to the contrary, it presupposes that private law should be understood in this way. In its adoption of the Hohfeldian principle of correlativity in private law,⁶⁷ and in its recognition of the importance of the analysis of the form or modality of rules, the approach is Hohfeldian; however, if it is right that the recognition of the right-liability relation is required for an

⁶⁶ Hohfeld's work is concerned exclusively with the classification of legal relations by form or modality. It does not attribute any significance to the distinctions between contract, tort and property, which are a matter of the character of the moral justification for the body of law in question. It is this "formalist" or "conceptualist" aspect of his thinking that can make Hohfeld seem dated.

⁶⁷ According to Kramer, Hohfeld's scheme is "not susceptible to moral objections or empirical refutation": Kramer, above n 6, 22. However, Kramer's real concern here is correlativity. There is nothing in the nature of Hohfeld's scheme to preclude the possibility that a type of legal relation might be found in the case law that has been omitted from the scheme. Halpin, above n 13, also rejects the suggestion that Hohfeld is incomplete in the way suggested, though he does accept a version of the distinction between primary duty claims and primary liability claims.

adequate account of private law, Hohfeld's scheme is incomplete, since no such relation is found there.

Finally, even if I am wrong in saying that there is a lacuna in Hohfeld's scheme, it is nevertheless the case that there is an important and under-explored distinction in private law between what I have described as primary duty claims and primary liability claims.