

Open briefing of the Counter-Terrorism Committee on the *Addendum to the Madrid Guiding Principles*

United Nations Headquarters, New York, Friday, 22 February 2019
Conference Room 2, 10.00 a.m.-1.00 p.m.

Draft Concept Note

I. Background

1. In its resolution 2396 (2017), the Security Council requests the Committee, with the support of the Counter-Terrorism Committee Executive Directorate (CTED), to review the 2015 *Madrid Guiding Principles* in light of the evolving threat posed by FTFs, particularly FTF returnees, relocators and their families, and other principal gaps that may hinder States' abilities to appropriately detect, interdict, and where possible, prosecute, rehabilitate and reintegrate FTF returnees and relocators and their families, as well as to continue to identify new good practices. On 13 December 2018, at a special meeting of the Committee, held at United Nations Headquarters, New York, the participants reaffirmed the relevance of the 2015 *Madrid Guiding Principles* and contributed to the development of 17 additional guiding principles to assist Member States in their efforts to respond to the evolving FTF phenomenon.

2. Those additional guiding principles were adopted by the Committee as the *Addendum to the Madrid Guiding Principles*, which also draws upon the Committee's (i) country assessments; (ii) ongoing dialogue with Member States; (iii) cooperation with the Analytical and Sanctions Monitoring Team of the 1267/1989/2253 ISIL (Da'esh) and Al-Qaida Sanctions Committee; (iv) cooperation with international and regional organizations; (v) engagement with civil society, including members of CTED's Global Research Network (GRN) and other academic and research institutes; (vi) third-party intelligence; and (vii) engagement with the private sector.

3. Specific contributions were received from Member States, United Nations Offices, other international and regional organizations, and civil society, including members of the GRN, both in advance of, and during, the Committee's special meeting of 13 December 2018. As part of this review process, the Committee and CTED also organized a number of events to exchange views with, and receive inputs from, various stakeholders. Those events included: (i) a workshop with members of the GRN and other academics and analysts, held during the World Counter-Terrorism Summit hosted by the International Institute for Counter-Terrorism, in Herzliya, Israel, from 3 to 6 September 2018; (ii) an expert forum organized by the State of Qatar, the Soufan Center and CTED in Doha on 30 and 31 October 2018; (iii) an interactive briefing for Committee members, United Nations agencies, civil society organizations and other non-governmental actors, jointly organized by CTED and the Global Center on Cooperative Security in New York on 19 November 2018; and (iv) an interactive open briefing organized by the Chair of the Committee for the wider membership of the United Nations in New York on 20 November 2018.

II. Objectives of the open briefing

4. The purposes of the proposed open briefing will be to: (i) remind Member States of their obligations pursuant to Security Council resolutions 1373 (2001), 1624 (2005), 2178 (2014) and 2396 (2017) and the recommendations set forth in the 2015 *Madrid Guiding Principles*; (ii) raise awareness of, and strengthen understanding of, the new principles contained in the *Addendum to the Madrid Guiding Principles*; (iii) facilitate focused discussion of certain specific guiding principles that are set forth in the *Addendum*, but were not discussed in detail during the Committee's special meeting of 13 December 2018 and present new challenges for many States; (iv) facilitate open and interactive discussion and the exchange of relevant experience and expertise among the wider United Nations membership; and (v) identify specific priority areas in which capacity-building is required. Although many of the guiding principles set forth in the *Addendum* build on existing resolutions, conventions, norms, standards and good practices, effective implementation of several principles may require additional expertise, experience, resources and equipment in key areas.

5. Specific areas that will be further discussed include: (i) addressing radicalization and recruitment to terrorism, including through risk-assessment tools, intervention programmes and prison programs; (ii) handling different types of evidence, including digital data, financial intelligence, and intelligence collected by means of special investigative techniques; (iii) countering the financing of terrorism; (iv) preventing and combating the illicit trafficking of small arms and light weapons (SALW); (v) ensuring appropriate responses in cases involving children, in the contexts of border control and information-sharing; and (vi) ensuring appropriate responses in cases involving children, in the contexts of legal frameworks and procedures and the development and implementation of prosecution, rehabilitation and reintegration (PRR) strategies.

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Draft Agenda

10:00 – 10:15 Opening and introductory session

- Opening remarks, including an overview of the 2015 *Madrid Guiding Principles*, by **H.E. Mr. Gustavo Meza-Cuadra, Chair, Counter-Terrorism Committee**
- Opening remarks, including an overview of the purpose and process of reviewing the 2015 *Madrid Guiding Principles*, by **Assistant Secretary-General Michèle Coninx, Executive Director, Counter-Terrorism Committee Executive Directorate (CTED)**

10:15 – 11:25 Presentation of *Addendum to the Madrid Guiding Principles*

- Overview of *Addendum to the 2015 Madrid Guiding Principles* (CTED)
- Presentation of specific Guiding Principles that present new challenges for many States (CTED)

11:25 – 12:00 *Questions and answers*

12:00 – 12:20 Implementation of *Addendum to the Madrid Guiding Principles*

- Overview of proposals for ensuring implementation of the *Addendum* (United Nations Office of Counter-Terrorism)
- Overview of proposals for supporting the efforts of civil society in related areas (Global Center on Cooperative Security)
- Overview of efforts to engage with members of the CTED Global Research Network to identify and analyse relevant trends, issues, developments, gaps, challenges and good practices and evaluate the efficacy of various approaches, strategies and tools.

12:20 – 12:50 *Questions and answers*

12:50 – 13:00 **Closing session**

- Closing remarks by **H.E. Mr. Gustavo Meza-Cuadra, Chair, Counter-Terrorism Committee**
- Closing remarks by **Assistant Secretary-General Michèle Coninx, Executive Director, Counter-Terrorism Committee Executive Directorate (CTED)**